



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 2  
290 BROADWAY

NEW YORK, NY 10007-1866

APR 22 2014

**CERTIFIED MAIL - RETURN RECEIPT REQUESTED**

**Article Number: 7005 3110 0000 5967 7155**

Mr. John Gibilaro, Supervisor of Building Operations  
Department of General Services  
Town of Hempstead  
350 Front Street  
Hempstead, New York 11550-4047

Re: Notice of Complaint and Proposed Assessment of a Civil Penalty  
Town of Hempstead  
SPDES Tracking No. NYR20A390  
Docket No. CWA-02-2013-3310

Dear Mr. Gibilaro:

Enclosed is a Consent Agreement and Final Order (CA/FO) in the above-referenced matter. Please review and sign the CAFO and return it to the address listed below. It will then be signed by the EPA, and a copy will be sent to you.

Tim Murphy, Esq.  
U.S. Environmental Protection Agency  
290 Broadway - 16th Floor  
New York, New York 10007-1866

Sincerely,

Tim Murphy, Esq.  
Office of Regional Counsel

Enclosure

cc: Joseph DiMura, P.E., NYSDEC (w/enclosure)

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 2**

**IN THE MATTER OF**

Town of Hempstead  
1 Washington Street  
Hempstead, New York 11550-4923

**Respondent**

Proceeding pursuant to Section 309(g) of the  
Clean Water Act, 33 U.S.C. § 1319(g)

**CONSENT AGREEMENT  
AND FINAL ORDER**

**Docket No. CWA-02-2013-3310**

Complainant, the United States Environmental Protection Agency ("EPA"), filed the Complaint referenced herein on August 5, 2013, against Respondent, Town of Hempstead. Complainant and Respondent ("the Parties") have agreed that settlement of this matter is in the public interest, and that entry of this Consent Agreement and Final Order ("CA/FO" or "Agreement") without further litigation is the most appropriate means of resolving this matter. The Parties hereby consent and agree as follows:

**I. PRELIMINARY STATEMENT**

1. EPA initiated this proceeding for the assessment of a civil penalty, pursuant to Section 309(g) of the Clean Water Act ("CWA" or "Act"), 33 U.S.C. § 1319(g).
2. The Complaint CWA-02-2013-3310 alleges that Respondent is responsible for violations of the Clean Water Act in the operation of its facility located in Inwood, New York (the "Site"), and proposes to assess a civil penalty of fourteen thousand eight hundred fifty-two dollars (\$14,852).
3. Respondent has not filed an Answer or requested a hearing pursuant to 40 C.F.R. Part 22.
4. This Consent Agreement and Final Order shall apply to and be binding upon Respondent, its officers, directors, employees, successors and assigns.
5. Respondent stipulates that EPA has jurisdiction over the subject matter alleged in the Complaint and that the Complaint states a claim upon which relief can be granted against Respondent. Respondent waives any defenses it might have as to jurisdiction and venue, and without admitting or denying the factual allegations in the Complaint, consents to the terms of this Agreement.
6. Respondent waives its right to a judicial or administrative hearing or appeal on any issue of law or fact set forth in the Complaint.

## II. CIVIL PENALTY

7. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), the nature of the violations, Respondent's agreement to perform a Supplemental Environmental Project ("SEP") and other relevant factors, EPA has determined that an appropriate civil penalty to settle this action is in the amount of **EIGHT THOUSAND NINE HUNDRED and ELEVEN DOLLARS (\$8,911)**.
8. Respondent consents to the issuance of this Consent Agreement and Final Order, and consents, for the purposes of settlement, to the payment of the civil penalty cited in the foregoing paragraph and to the performance of the Supplemental Environmental Project.
9. Respondent shall pay the full penalty amount within thirty (30) days of its receipt of the Final Order adopting this Agreement. If the due date for payment falls on a weekend or legal federal holiday, the due date is the next business day. Payment must be received by 11:00 a.m. Eastern Standard Time to be considered received that day. Respondent shall submit a cashier's or certified check, including the name and docket number of this case, for **EIGHT THOUSAND NINE HUNDRED and ELEVEN DOLLARS (\$8,911)** payable to "Treasurer, United States of America," by one of the following methods:

### Regular Mail

U.S. Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, MO 63197-9000

### Overnight Mail

U.S. Bank  
Government Lockbox 979077  
U.S. EPA Fines and Penalties  
1005 Convention Plaza  
Mail Station SL-MO-C2-GL  
St. Louis, MO 63101

Wire Transfer: Wire transfers should be directed to the Federal Reserve Bank of New York with the following information:

ABA=021030004  
Account=68010727  
SWIFT address=FRNYUS33

33 Liberty Street  
New York, NY 10045

Field Tag 4200 of Fedwire message should read, "D 68010727 Environmental Protection Agency."

Online: This option is available through the Department of Treasury, at [www.pay.gov](http://www.pay.gov). Enter “sfo 1.1” in the search field. Open the form and complete the required fields.

Respondent shall also provide copies of this check to each of the following:

Tim Murphy, Esq.  
Office of Regional Counsel  
U.S. Environmental Protection Agency, Region 2  
290 Broadway, 16<sup>th</sup> floor  
New York, NY 10007

and

Karen Maples  
Regional Hearing Clerk  
U.S. Environmental Protection Agency, Region 2  
290 Broadway, 16<sup>th</sup> floor  
New York, NY 10007

10. In the event the payment is not received by the specified due date, interest accrues from the date of the Final Order, not the due date (on the first late day, 30 days of interest will have accrued), at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717, and will continue to accrue until payment in full is received.
11. In addition, a handling charge of fifteen dollars (\$15) shall be assessed on the 31<sup>st</sup> day from the due date of any payment, and for each subsequent thirty day period that the debt, or any portion thereof, remains unpaid. A six percent (6%) per annum penalty shall also be assessed on any unpaid principal amount if payment is not received within 90 days of the due date. Payments are first applied to outstanding handling charges, 6% penalty interest, and late interest. The remainder is then applied to the outstanding principal amount.
12. Respondent shall not claim the penalty as a federal or other tax deduction or credit.
13. Failure to pay the penalty in full according to the above provisions will result in referral of this matter to the United States Department of Justice or the United States Department of the Treasury for collection.

### **III. SUPPLEMENTAL ENVIRONMENTAL PROJECT**

#### **SEP Performance**

#### **14. Sewershed Map of Areas that drain into the Western Bays Supplemental Environmental Project (“SEP”)**

- a. Respondent shall complete this SEP, which the parties agree is intended to assist in the development of standards for nitrogen for Hempstead Bay, by identifying the regulated and non-regulated sources of contaminated stormwater, specifically that

which is contaminated with nitrogen, and their load contribution to the area known as the Western Bays.

- b. Not more than thirty (30) days after its receipt of the Final Order, Respondent shall commence implementation of the SEP.
- c. Respondent shall complete delineation of the MS4 sewershed, identification of Model input parameters, evaluation of retrofits, and prepare a final report no later than July 31, 2014.

Respondent shall complete the SEP in accordance with the December 2, 2013 project proposal submitted on behalf of Hempstead by Walden Associates. This project proposal was reviewed and accepted by the DEC and supports DEC's efforts to quantify pollutant loads to the Western Bays, specifically from the watershed and sewer sheds (MS4 areas). This work would ultimately be utilized in the nitrogen TMDL development for the Western Bays, a project that has widespread public support.

- d. In the event seasonal weather changes impede Respondent from being able to complete the SEP in accordance with subparagraphs 14(c) and 14(d), above, Respondent shall notify EPA no later than May 15, 2014, upon which an alternative SEP performance schedule will be established without penalty to the Respondent.
15. The total expenditure for the SEP shall not be less than **SIXTEEN THOUSAND DOLLARS (\$16,000)**, in accordance with the specifications set forth in the December 2, 2013 Proposal (attached hereto as Exhibit D).
16. Respondent hereby certifies that, as of the date of this Agreement, Respondent is not required to perform or develop this SEP as part of any federal, state or local law or regulation; nor is Respondent required to perform or develop the SEP by any other agreement, grant or as injunctive relief in this or any other case. Respondent further certifies that it has not received, and is not presently negotiating to receive credit in any other enforcement action for the SEP.
17. Any public statement, oral or written, in print, film, website or other media, made by Respondent making reference to the SEP shall include the following language: "This project was undertaken in connection with the settlement of an enforcement action (USEPA Region 2 docket number CWA-02-2013-3310) taken by the U.S. Environmental Protection Agency for violations of Section 301 of the Clean Water Act."

### **SEP Completion Report**

18. Respondent shall submit a SEP Completion Report to EPA by June 15, 2014. If an alternative SEP performance schedule is established under the conditions described in paragraph 14(d), above, the submittal deadline for the SEP Completion Report will be adjusted accordingly. The SEP Completion Report shall contain the following information:

- a. A detailed description of the SEP as implemented;
  - b. A description of any operating problems encountered and the solutions thereto;
  - c. Itemized costs;
  - d. Certification that the SEP has been fully implemented pursuant to the provisions of this Agreement; and
  - e. A description of the environmental and public health benefits resulting from implementation of the SEP (with a quantification of the benefits and pollutant reductions, if feasible).
19. In itemizing its costs in the SEP completion report, Respondent shall clearly identify and provide acceptable documentation for all eligible SEP costs. Where the SEP completion report includes costs not eligible for SEP credit, those costs must be clearly identified as such. For purposes of this Paragraph, "acceptable documentation" includes invoices, purchase orders, or other documentation that specifically identifies and itemizes the individual costs of the goods and/or services for which payment has been made. Canceled drafts do not constitute acceptable documentation unless such drafts specifically identify and itemize the individual costs of the goods and/or services for which payment is being made.
20. Respondent agrees that failure to submit the SEP Completion Report shall be deemed a violation of this Agreement and Respondent shall become liable for stipulated penalties pursuant to Paragraph 26 below.
21. Respondent shall submit all reports required by this Agreement by first class mail to:
- Douglas McKenna, Chief  
Water Compliance Branch  
U.S. Environmental Protection Agency, Region 2  
290 Broadway, 20<sup>th</sup> floor  
New York, NY 10007
- and
- Tim Murphy, Esq.  
Office of Regional Counsel  
U.S. Environmental Protection Agency, Region 2  
290 Broadway, 16<sup>th</sup> floor  
New York, NY 10007
22. Respondent agrees that EPA may inspect the facility at any time in order to confirm that the SEP is being undertaken in conformity with the representations made herein.

23. Respondent shall maintain legible copies of documentation of the underlying research and data for the SEP Completion Report and shall provide the documentation to EPA not more than seven days after EPA requests such information.
24. In all documents or reports submitted to EPA pursuant to this Agreement, Respondent shall, by its officers, sign and certify under penalty of law that the information contained in such document or report is true, accurate, and not misleading by signing the following statement:

I certify under penalty of law that I have examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fines and imprisonment.

25. EPA Acceptance of SEP Report:

After receipt of the SEP Completion Report described in Paragraph 18 above, EPA will notify the Respondent, in writing, regarding:

- a. Any deficiencies in the SEP Report itself along with a grant of an additional thirty (30) days for Respondent to correct any deficiencies; or
- b. Indicate that EPA concludes that the project has been completed satisfactorily; or
- c. Determine that the project has not been completed satisfactorily and seek stipulated penalties in accordance with Paragraph 26 herein.

If EPA elects to exercise option 25.a., above (i.e., if the SEP Report is determined to be deficient), but EPA has not yet made a final determination about the adequacy of SEP completion itself, EPA shall permit Respondent the opportunity to object in writing, to the notification of deficiency given pursuant to this paragraph, within ten (10) days of receipt of such notification. EPA and Respondent shall have an additional thirty (30) days from the receipt by EPA of the notification of objection to reach agreement on changes necessary to the SEP Report. If agreement cannot be reached on any such issue within this thirty (30) day period, EPA shall provide a written statement of its decision on the adequacy of the completion of the SEP to Respondent, which decision shall be final and binding upon Respondent. In the event the SEP is not completed as contemplated herein, as determined by EPA, stipulated penalties shall be due and payable by Respondent to EPA in accordance with Paragraph 26, below.

**Stipulated Penalties**

26. In the event that Respondent fails to comply with any of the terms or provisions of this Agreement relating to the performance of the SEP described in Paragraphs 14-17 above, and/or to the extent that the actual expenditures for the SEP do not equal or exceed the cost of the SEP described in Paragraph 15 above, Respondent shall be liable for the stipulated penalties according to the provisions below:

- a. Except as provided in subparagraphs (i)- (iii) immediately below, where Respondent fails to timely and completely perform the SEP pursuant to this Agreement, Respondent shall pay a stipulated penalty to the United States in the amount of **FOURTEEN THOUSAND EIGHT HUNDRED FIFTY-TWO DOLLARS (\$14,852)**.
- (i) If the SEP is completed in accordance with Paragraph 14, and the Respondent spent at least 90 percent of the money required to be spent for the project, Respondent shall not be liable for any stipulated penalty.
  - (ii) If the SEP is completed in accordance with Paragraph 14, but the Respondent spent less than 90 percent of the amount of money required to be spent for the project, Respondent shall pay a stipulated penalty to the United States of **THREE THOUSAND DOLLARS (\$3,000)**.
  - (iii) If the SEP is not completed in accordance with Paragraph 14, but the Complainant determines that the Respondent made good faith and timely efforts to complete the project and certifies, with supporting documentation, that at least 90 percent of the amount of money which was required to be spent was expended on the SEP, Respondent shall not be liable for any stipulated penalty.
- b. If Respondent fails to submit the SEP Completion Report required by Paragraph 18 above, Respondent shall pay a stipulated penalty in the amount of **\$100** for each day after the report was originally due until the report is submitted.
- c. The determinations of whether the SEP has been satisfactorily completed and whether the Respondent has made a good faith, timely effort to implement the SEP shall be in the sole discretion of EPA.
- d. Stipulated penalties shall begin to accrue the day after the SEP completion date or the day after the due date of the SEP completion Report, whichever is applicable, and shall continue to accrue through the final day of the completion of the SEP or submission of the report.
- e. Respondent shall pay stipulated penalties not more than fifteen (15) days after receipt of a written demand by EPA for such penalties. The method of payment shall be in accordance with the provisions of Paragraph 9 above. Interest and late charges shall be paid as stated in Paragraphs 10-11 herein.
- f. Nothing in this agreement shall be construed as prohibiting, altering or in any way limiting the ability of EPA to seek any other remedies or sanctions available by virtue of Respondent's violation of this agreement or of the statutes and regulations upon which this agreement is based, or for Respondent's violation of any applicable provision of law.

#### **IV. OTHER TERMS AND CONDITIONS**

27. Failure by Respondent to comply with any of the terms of this Agreement shall constitute a breach of the Agreement and may result in referral of the matter to the Department of Justice for enforcement of the Agreement and for such other relief as may be appropriate.

28. Nothing in this Agreement shall be construed as a waiver by Complainant of its authority to seek costs or any appropriate penalty associated with any collection action instituted as a result of Respondent's failure to perform pursuant to the terms of the Agreement.
29. This Agreement, upon incorporation into a Final Order, and full satisfaction by the parties, shall be a complete, full and final settlement of the civil penalty owed for the violations alleged in the Complaint.
30. This Agreement shall not in any case affect EPA's right to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law whether or not alleged in this Agreement. This Agreement shall not affect Respondent's right to assert any defense in any action by EPA to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.
31. This Agreement shall not relieve Respondent of its obligation to comply with all applicable provisions of federal, state or local law.
32. Compliance with this Agreement shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by EPA.
33. Each undersigned representative of the parties to this Agreement certifies that he or she is fully authorized by the party represented to enter into the terms and conditions of this Agreement and to execute and legally bind that party to it.
34. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this Agreement.
35. Respondent consents to service upon it by delivery of a copy of this Agreement by an EPA employee other than the Regional Hearing Clerk.

FOR COMPLAINANT, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY,  
REGION 2:

\_\_\_\_\_  
DORE LAPOSTA  
Director, Division of Enforcement and Compliance Assistance  
United States Environmental Protection Agency-Region 2  
290 Broadway  
New York, New York 10007

\_\_\_\_\_  
DATE

FOR RESPONDENT, TOWN OF HEMPSTEAD:

\_\_\_\_\_  
SIGNATURE

\_\_\_\_\_  
DATE

\_\_\_\_\_  
NAME (Please print)

\_\_\_\_\_  
TITLE (Please print)

## **V. FINAL ORDER**

The Regional Administrator of the United States Environmental Protection Agency, Region 2, vested by authority delegated by the Administrator of the United States Environmental Protection Agency and having further re-delegated such authority to the Director of the Division of Enforcement and Compliance Assistance, United States Environmental Protection Agency, Region 2, ratifies the foregoing Consent Agreement. The Agreement entered into by the parties is hereby approved, incorporated herein, and issued as an Order. The effective date of this Order shall be the date of filing with the Regional Hearing Clerk, United States Environmental Protection Agency, Region 2, New York, New York.

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DORE LAPOSTA

Director, Division of Enforcement and Compliance Assistance  
United States Environmental Protection Agency-Region 2  
290 Broadway  
New York, New York 10007

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DATE